

**Government of Jammu and Kashmir
Home Department
Civil Secretariat, Jammu/Srinagar**

Subject: Issuance of Guidelines on Fire Safety Norms and Fire Safety No Objection Certificates (NOCs) in the Union Territory of Jammu and Kashmir.

Reference: i) Letter No. DFES-GEN00F/&/2026-01 (CC-7839204) dated 18.05.2026 from Director, F&ES, J&K.

ii) U.O No. Law-Leg/85/2026-10 dated 08.06.2026 from Department of Law, Justice and PA.

**Government Order No. 345 -Home of 2026
Dated: 30.06.2026**

Sanction is hereby accorded to the implementation of the "Guidelines on Fire Safety Norms and Fire Safety No Objection Certificates (NOCs) in the Union Territory of Jammu and Kashmir" annexed to this Order.

The Guidelines are being issued as part of the Mid-Term measures under Priority Area-5, namely "Rationalisation and Adoption of Global Best Practices in Fire Safety Norms", under Phase-II of Compliance Reduction and Deregulation of the Business Reforms Action Plan (BRAP), to ensure uniform, rationalised and enforceable fire safety compliance across the Union Territory of J&K.

These Guidelines shall come into force with immediate effect.

By Order of the Lieutenant Governor, J&K.

Sd/-
**(Chandraker Bharti)IAS
Principal Secretary to Government**

No. HOME-FES/45/2025-10-HOME

Dated:30.06.2026

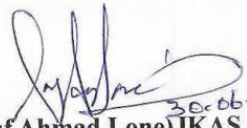
Copy to the:

1. All Financial Commissioners (Additional Chief Secretaries)
2. Director General of Police, J&K.
3. All Principal Secretaries to the Government.



4. Director, Fire & Emergency Services, J&K.
5. Principal Secretary to the Hon'ble Lieutenant Governor, J&K.
6. All Commissioner/Secretaries to the Government.
7. Divisional Commissioners, Kashmir/Jammu.
8. All Deputy Commissioners.
9. Director Information, J&K.
10. Director Archives, Archaeology and Museums, J&K.
11. Private Secretary to Chief Secretary, J&K.
12. Pvt. Secretary to the Principal Secretary to the Government, Home Department.
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Copy also to the Additional Secretary (JKL), MHA, GOI.


(Rouf Ahmad Lone)JKAS

Under Secretary to the Government

Annexure to Government Order No. 345 – Home of 2026 dated 30.06.2026

Guidelines for mandatory Fire Safety No Objection Certificate and enforcement of Fire Safety measures in the UT of J&K.

1. Scope and Applicability

1.1 The requirement of Fire Safety No Objection Certificate (NOC) under these instructions shall be applicable in cases where any licence, permission, approval, registration or renewal is required from any Licensing, Registering or Permission Granting Authority of the Union Territory, or where fire safety clearance is required under any applicable law, rules or government instructions.

1.2 Buildings or activities not requiring any licence or permission shall ordinarily not fall within the scope of these instructions; however, where any building or activity is assessed to pose risk to life or property, the Fire and Emergency Services Department may recommend appropriate fire safety measures or certification, and the Government or competent authority may issue necessary directions in the interest of public safety.

1.3 The Government may, by notification, authorize empaneled/accredited third party agencies, experts, or institutions to undertake inspection, assessment, and certification for the grant, renewal, or compliance verification of Fire No Objection Certificates (Fire NOCs) in respect of all or any class of buildings, occupancies, premises, processes, or activities, subject to such terms and conditions, procedures, safeguards, and oversight mechanisms as may be specified by the Government from time to time.

2. Validity of Fire Safety No Objection Certificate

2.1 In cases where licences, permissions or registrations are granted for a fixed or long duration and are not subject to periodic renewal, the continued validity and operation of such licence, permission or registration shall remain subject to the Fire Safety No Objection Certificate being valid and subsisting.

2.2 Upon expiry or withdrawal of the Fire Safety No Objection Certificate, the concerned establishment shall obtain a fresh certificate, failing which the concerned Licensing or Registering Authority shall initiate action for suspension, withholding or discontinuation of the licence, permission or registration in accordance with applicable rules.



3. Vetting of DPRs and Building Plans

3.1 All Detailed Project Reports (DPRs) and building plans relating to buildings and activities, which require any kind of license or permission, shall require fire safety clearance from the Fire and Emergency Services Department before final approval by the competent authority.

3.2 Such vetting shall be undertaken only from fire safety and life safety perspective, based on site-specific risk, occupancy, height, area and usage.

3.3 Fire safety vetting, inspection and recommendations shall be carried out by officers of the Fire and Emergency Services Department or third party agencies, duly authorised for the purpose.

3.4 The Government, with approval of the competent authority, may prescribe application fee, inspection fee, processing charges or other service charges for Fire Safety No Objection Certificate, technical vetting, inspection and related services from time to time, in accordance with applicable laws, Government orders/instructions.

4. Assessment Framework and Technical Standards

4.1 Fire safety assessment shall be carried out with reference to applicable Municipal Building Bye laws and local regulations, read with the National Building Construction Standards, relevant Bureau of Indian Standards (IS Codes), Oil Industry Safety Directorate standards, Petroleum Rules, Gas Cylinder Rules and other recognised fire safety standards and best practices, as applicable.

4.2 The standards and codes referred to above shall serve as guiding technical frameworks, and shall not be applied in a rigid or mechanical manner. Assessment shall be based on site specific conditions, nature of occupancy, building use and risk profile, ensuring that appropriate fire safety and life safety outcomes are achieved.

4.3 Where strict application of any prescribed provision is not practicable due to site constraints, legacy conditions, nature of occupancy or public importance of the establishment, assessment may be carried out using a risk based, performance oriented and outcome focused approach, supported by Hazard Identification and Risk Assessment (HIRA) or other recognised technical evaluation.

4.4 The authorised Fire Officer shall record, in writing, the basis of assessment, deviations permitted, alternative measures accepted and the fire safety outcomes ensured, based on objective and verifiable parameters.



4.5 In case of any variation or inconsistency between Municipal Building Bye laws and applicable fire safety standards, the assessment and recommendations of the Fire and Emergency Services Department shall be determined on the basis of fire safety and life safety considerations, having regard to recognised technical standards.

4.6 For the purpose of rationalised and risk-based fire safety regulation, buildings and activities may, where required, be classified into different risk categories based on occupancy, usage and hazard profile, in line with recognised technical standards including the National Building Construction Standards, relevant BIS Codes, applicable Municipal Building Bye laws and other relevant national or international fire safety standards, and appropriate fire safety measures may be prescribed accordingly with approval of the competent authority.

4.7 The Fire and Emergency Services Department may issue, modify or update simplified Fire Safety Checklists, Standard Operating Procedures (SOPs), formats, technical guidance documents and other procedural instructions from time to time for facilitating ease of compliance, standardisation of assessment and streamlined processing of Fire Safety No Objection Certificates, and the checklist appended as **Annexure-A** shall form part of these instructions.

5. Rationalised and Performance-Based Assessment

5.1 Prescriptive provisions relating to water storage capacity, travel distances, exit arrangements, spacing of fire safety installations, staircase requirements and similar parameters may be rationalised only where equivalent or superior fire safety outcomes are demonstrably achieved through a structured technical assessment based on site specific conditions, nature of occupancy and risk profile.

5.2 Any such rationalisation or relaxation shall be recommended by the authorised Fire Officer on the basis of a standardised and documented technical assessment, including Hazard Identification and Risk Assessment (HIRA) or other approved evaluation methods, ensuring that:

- a) the decision is supported by objective and verifiable parameters;
- b) life safety and fire safety objectives are not compromised; and
- c) the basis of deviation and alternative measures adopted are clearly recorded.

5.3 The authorised Fire Officer shall record reasons in writing, including the assessment carried out, deviations permitted and safety outcomes ensured. Such recommendations

shall form part of the Fire Safety No Objection Certificate record and shall be subject to review or audit by the competent authority, wherever required.

6. Alternative and Shared Fire fighting Arrangements

6.1 Requirement of dedicated fire fighting infrastructure may be rationalised where assured round-the-clock pressurised water supply or other permanent alternative arrangements exist, as assessed and certified by the authorised Fire Officer.

6.2 In Industrial Estates, Parks or Clusters, common fire fighting infrastructure including public hydrant networks, water storage systems and allied facilities installed in common areas may be recognised for meeting water supply and fire fighting infrastructure requirements of individual units located therein. Such arrangements shall not exempt individual units from other fire prevention and fire fighting measures as may be assessed and recommended by the Fire and Emergency Services Department.

Such infrastructure may be provided by the Government through the concerned engineering or estate management agencies. The role of the Fire and Emergency Services Department shall be limited to vetting of technical specifications and certification of adequacy and operational readiness.

The concerned administrative department, in coordination with the Industries and Commerce Department or Estate Management Authority, may assess costs and prescribe reasonable cost sharing or recovery mechanisms from beneficiary industrial units, either as one-time charges or periodic fees, for ensuring continued maintenance and functionality.

6.3 Industrial units located outside designated Industrial Estates may, with prior approval of the Fire and Emergency Services Department, adopt pooled or collective fire fighting arrangements through documented agreements ensuring assured access to fire fighting infrastructure and clearly defined maintenance responsibilities, subject to Hazard Identification and Risk Assessment (HIRA) and certification by the Fire and Emergency Services Department.

7. Role of Licensing and Permission Granting Authorities

7.1 All Licensing, Registering and Permission Granting Authorities shall ensure production of a valid Fire Safety No Objection Certificate issued by the Fire and Emergency Services Department wherever applicable under these instructions.



No licence, permission, approval, registration or renewal shall be granted or continued unless a valid Fire Safety No Objection Certificate is in force.

7.2 Where the Fire and Emergency Services Department reports non-implementation of prescribed fire safety measures or withdrawal, suspension or expiry of the Fire Safety No Objection Certificate, the concerned Licensing or Permission Granting Authority shall take action under applicable rules, including suspension, cancellation or withholding of licence, permission or registration, after following due process.

8. Violations and Regulatory Enforcement

8.1 In cases of non-compliance or continued operation posing risk to life and property, as assessed and recorded by the Fire Officer, the Fire and Emergency Services Department shall forward its recommendations to the concerned Licensing or Registering Authority.

8.2 The Licensing Authority shall take appropriate action under applicable rules, including suspension, cancellation or refusal of renewal of licence, permission or registration.

8.3 Where acts or omissions amount to negligent conduct or offences involving fire, action under applicable provisions of the Bharatiya Nyaya Sanhita, 2023 may also be initiated through competent authorities.

8.4 The authorised Fire Officer may carry out inspections, with or without prior notice, to verify continued availability and operational readiness of fire prevention and fire fighting measures, adherence to the conditions of the Fire Safety No Objection Certificate, or verification of fire safety conditions at any stage of occupancy.

9. Obstruction during Fire fighting and Emergency Operations

9.1 No person, owner or occupier shall obstruct, interfere with or hinder fire prevention, fire fighting or rescue operations.

9.2 Such obstruction shall include blocking of access roads, parking of vehicles obstructing movement of fire appliances, interference with fire fighting personnel, refusal or delay in providing access to water sources, hydrants or fire fighting infrastructure, or any act hampering effective emergency response.

9.3 Any such obstruction or interference shall be dealt with in accordance with applicable provisions of law, and assistance of Police and District Administration may be sought to ensure unhindered fire fighting and rescue operation.



10. Public Safety and Administrative Support

Where imminent threat to life and property is assessed and recorded by the Fire Officer, assistance of District Administration and Police may be sought to ensure compliance in the interest of public safety, including restriction of occupancy or use of the premises where considered necessary.

11. Nature of Instructions

These instructions shall operate as mandatory executive directions and shall remain in force as an interim arrangement until enactment of a comprehensive Fire Safety Act for the Union Territory of Jammu and Kashmir.

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Annexure-A (Comprehensive Checklist)

Field	Details
Application No. With Date	
Name of Building/Establishment	
Owner/Occupier Name	
Address	
Occupancy Type Residential/Educational/ Institutional/ Assembly/Business/Mercantile/Industrial/Storage/Hazardous	
Height/Total Floor Area	
Fresh/Renewal	
Date of Inspection.	

PART-A: DOCUMENT VERIFICATION

S.No	Requirement	Yes	No	NA	Remarks
1	Online application submitted properly				
2	Building Plan approved by competent authority				
3	Occupancy/Completion Certificate submitted				
4	Electrical Safety Certificate available				
5	Structural Stability certificate available				
6	Lift Fitness Certificate submitted (if applicable)				
7	Ownership/ lease documents verified				
8	Fire System Layout Drawings submitted				
9	Additional Requirement (if any)				
10	Occupancy details submitted				

11	Previous Fire NOC attached (Renewal Case)				
12	Emergency Evacuation Plan submitted				
13	Fire load details submitted				
14	Affidavit/Undertaking submitted				

PART-B: ACCESSIBILITY& SITE REQUIREMENTS

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	Fire tender access road available			
2	Width of approach road adequate			
3	Entry and exit gates adequate			
4	Adequate open spaces/setbacks maintained			
5	Turning radius for fire vehicles adequate			
6	Building access free from encroachment			
7	Fire control room provided			
8	Additional Requirement (if any)			

PART-C: MEANS OF ESCAPE

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1.	Adequate number of staircases provided			
2.	Staircases unobstructed			
3.	Fire-resistant staircase enclosure provided			
4.	Emergency exits clearly marked			
5.	Exit doors open outward			
6.	Exit width adequate			
7.	Escape routes illuminated			
8.	Emergency routes illuminated			
9.	Emergency lighting functional			
10.	Exit signage installed			
11.	Refuge area provided			
12.	Fire lifts installed (High-rise			

	buildings)			
13.	Staircase/lobby pressurization			
14.	Compartmentation			
15.	Ramp facility			
16.	Additional Requirement (if any)			

PART-D: FIRE DETECTION & ALARM SYSTEM

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	Fire alarm system installed			
2	Smoke detectors installed			
3	Heat detectors installed			
4	Manual call points installed			
5	Hooter/ alarm system functional			
6	PA system installed			
7	Alarm Panel functional			
8	System under AMC/maintenance			
9	Additional Requirement(if any)			

PART-E: FIRE FIGHTING INSTALLATIONS

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	Portable fire extinguishers provided			
2	Fire extinguishers properly charged			
3	First Aid Hose Reels installed			
4	Wet Riser/Downcomer installed			
5	Yard Hydrant system installed			
6	Automatic sprinkler system installed			
7	Manually operated Electronic Fire Alarm Systems installed			
8	Automatic Detection and Alarm Systems installed			
9	Under-ground static water tank			

	available			
10	Terrace Tank available			
11	Fire pumps functional			
12	Fire pump room accessible			
13	Fire fighting equipment maintained properly			
14	Additional Requirement(if any)			

PART-F: ELECTRICAL & SAFETY MEASURES

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	Electrical wiring safe and insulated			
2	MCB/ELCB/RCCB provided			
3	Electric panels properly enclosed			
4	DG set area protected			
5	No loose/open wiring observed			
6	Standby power supply			
7	Lightning protection provided			
8	Additional Requirement (if any)			

PART-G: HVAC & SMOKE MANAGEMENT

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	Basement ventilation provided			
2	Smoke extraction system installed			
3	Fire dampers provided			
4	AHU auto shut-off system provided			
5	Additional Requirement (if any)			

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PART-H: PASSIVE FIRE PROTECTION

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	Fire compartmentation provided			
2	Cable sealing with fire-stop material provided			
3	Fire control room(where applicable) available			
4	Wooden structures provided with fire retardant treatment			
5	Additional Requirement(if any)			

PART-I: FIRE SAFETY MANAGEMENT

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	Fire safety Officer designated			
2	Fire safety team constituted			
3	Mock drills conducted			
4	Fire safety logbook maintained			
5	Evacuation plan displayed			
6	Emergency contact numbers displayed			
7	Staff training in fire fighting			
8	Fire safety signages displayed			
9	Additional Requirement (if any)			

PART-J: SPECIAL REQUIREMENTS**A. Hospitals**

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	ICU fire safety measures adequate			
2	Oxygen pipeline protected			
3	Emergency evacuation plan displayed			



4	Fire drill conducted periodically			
5	Additional Requirement (if any)			

B. HOTEL/COMMERCIAL BUILDINGS:

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	Kitchen suppression system installed			
2	LPG cylinders stored safely			
3	Emergency evacuation plan displayed			
4	Fire drill conducted periodically			
5	Additional Requirement (if any):			

C. EDUCATIONAL INSTITUTIONS:

S.No.	Requirement	Complied (√)	Not Complied (√)	Remarks
1	Fire drill conducted periodically			
2	Students/ staff trained in evacuation			
3	Assembly points marked			
4	Emergency evacuation plan displayed			
5	Additional Requirement (if any)			

PART-K: DEFICIENCIES OBSERVED

S.No.	Deficiency
1	
2	
3	
4	
5	

PART-L: FINAL RECOMMENDATION

Recommendation by Inspecting Officer

☐ Recommended for Approval of Fire NOC

☐ Recommended for Rejection of Fire NOC

GROUND FOR REJECTION.

1. _____

2. _____

3. _____

Name & Signature of Inspecting Officer with date _____

PART M: ORDER OF DESIGNATED OFFICER.

☐ Fire NOC approved

☐ Fire NOC Rejected

Validity period _____

REASON FOR REJECTION (if applicable)

1. _____

2. _____

3. _____

Name & Signature of Issuing Officer (Designated Officer) _____

Date _____

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